

#### DRAFT

# FEDERAL ISSUES OF INTEREST TO THE CITY OF OLATHE, KANSAS April 15, 2025

#### Overview:

The City of Olathe recognizes the essential role Congress plays. In the same vein, the City recognizes the essential role played by local governments supporting the priorities and expectations of local taxpayers. Those priorities vary, and local representatives can act accordingly. As such, the City of Olathe traditionally engages on issues that have a direct impact on local government operations, leaving federal decision to our representatives in Congress. We ask that our federal delegation acts accordingly when it comes to decisions that should be made at a local level.

The City of Olathe values the strong working relationships and open lines of communication with our Congressional delegation, and the support and advocacy we receive in Washington and in Kansas.

Our relationships have been essential in securing federal funding for key projects that have not only enhanced our community's quality of life but have directly led to thousands of Kansas jobs and hundreds of millions of dollars invested in our state. The Olathe Congressional Delegation has continued being an Olathe champion in fighting against unhelpful and costly mandates and has consistently delivered for our state and our community.

The City applauds our delegation's continued understanding of our priorities and efforts to support them. Again, this year, the priorities are based on fundamental themes.

The first is ensuring that any funding cuts, including grants that support a federally mandated program or project, include elimination of the accompanying mandate. If not, they are not spending cuts but a cost pass-through to local taxpayers.

The second tenet applies to truly defining a spending cut or federal revenue enhancement. Hijacking other revenue or accounts such as the Asset Forfeiture Program to address the deficit is not a cut. It is simply a transfer of monies established and collected for one important program to fill a gap in another. The same concern applies to enhancing federal revenue by **taxing local bonds**. Ultimately, taxpayers will bear the brunt of the cost at a different level, and it

could have a significant impact on local governments' ability to fund infrastructure projects and promote economic growth. We appreciate your efforts to continue looking at these issues from the City's and city taxpayers' perspective.

The City believes local voter and local taxpayer voices should not be muted by taking local decisions out of their control. Concerns about adding environmental regulation with no measureable return and significant costs are a key example.

The City is currently making great progress in addressing issues such as implementing Copper Lead Rule requirements and closely monitoring potential PFAS testing requirements. Both of which could create major costs for both the City and rate payers.

Lastly, we recognize and honor our taxpayers' responsibility to support our federal government. Likewise, we fully support our delegations' efforts to return a portion of that money to local infrastructure and other needs. That includes securing federal funding for critical projects. The City applauds the delegation for their critical support of such funding including the I-35/Santa Fe Interchange and the solution study for the western railroad tracks in downtown Olathe.

#### **Transportation**

- With the approval of five-year bi-partisan infrastructure bill, the City recognizes there are opportunities to return significant federal dollars to Olathe. While the highway bill funding is returned directly to the state, there are grant opportunities that could support key projects in Olathe, the most pressing being the I-35/Santa Fe Interchange and highway improvements. This project will address one of Kansas' most congested and challenging areas and will lead to economic and job growth through development and redevelopment. The City looks forward to sharing project progress with the delegation as it moves forward, and appreciates our delegation's continued support securing this critical funding.
- The City thanks the delegation for its support of our application funding a study of our western railroad crossing. While somewhat delayed, that project is moving forward, and we anticipate it leading to new future projects.
- The City support efforts to increase federal investment in infrastructure with reasonable and responsible funding mechanisms.

### **Labor and Employment**

 Believing that the state and federal governments should not intervene in local government employee relations, the City strongly opposes legislation granting special employment rights to public safety personnel, namely collective bargaining.

- The City opposes extension of OSHA regulations to local government. The City already has federal, insurance industry, and self-imposed regulations and oversight of workplace safety.
- The City supports legislation that would repeal the Davis-Bacon Act
  applicable to construction projects assisted with federal funds. This Act
  raises construction costs on public projects and adds administrative burden.
  As an alternative, the City would support legislation that increases the \$2,000
  threshold for the Act.

#### Federal Budget & Tax Legislation

- The City recognizes the unique economic situation facing our nation. Within
  this environment, the City supports a federal budget plan that does not
  disproportionately target municipal assistance programs for reduction,
  including community development block grants. If municipal assistance
  funding is cut, the City asks the Delegation to support reduction in federal
  mandates and their associated costs that are equal to or greater than the
  funding cut.
- Tax exempt status for municipal bonds saves taxpayers millions of dollars in Kansas, and any effort to change that status will directly cost them. The City opposes efforts to increase taxpayer costs of bond issuance with little to no real cost savings for taxpayers.

## Public Safety

- The City of Olathe's police and fire departments are responsible for administering and/or assisting in a multitude of federal programs. In addition, each department is tasked to enforce several federal laws and regulations. To fulfill those charges as well as their many traditional public safety duties, the departments take advantage of a number of federal programs and initiatives.
  - FIRE ACT programs provide direct funding to local fire and EMS departments for training, education, and specialized equipment.
  - Staffing for Adequate Fire and Emergency Response Act (SAFER) assists local fire departments in meeting adequate staffing levels. Reauthorization is anticipated this year.
  - Local Law Enforcement Block Grant (LLEBG) enables cities to improve public safety services under the previous allocation formulas.
  - ➤ BJA Edward Byrne Grant provides for police equipment that cannot be obtained through local revenues.

- > BJA Ballistic Vest Program (BVP) supports replacement of police vests.
- Community Oriented Policing Services (COPS) program supports community policing efforts and additional transitional funding to help communities absorb the long-term cost of COPS funded officers and programs.
  - The City supports re-evaluating new formulas that have redirected money to other areas.
- The City believes the federal government should honor its commitment to the Asset Forfeiture Program. The program uses a portion of seized assets to reimburse local law enforcement agencies costs from partnering with federal agencies. The City believes this partnership is critical to federal law enforcement. However, local governments cannot afford to participate without financial reimbursement.
- The City continues to have concerns about federal law enforcement initiatives that require additional local enforcement without corresponding financial assistance.
- The City calls on the federal government to recognize local governments as key players in homeland security. The City supports the First Responder initiative that would provide direct homeland security funding to local governments. The City supports efforts to ensure funds directed to states are filtered down to first responders and efforts to ensure funds for regional public safety interoperability, especially with regard to communications and information sharing.
- The City supports maintaining smaller metropolitan areas such as Kansas City, inclusion in the Urban Area Security Initiative.
- While the City does not have specific programs providing care for those with mental health challenges and typically does not advocate for programs outside its scope of services, the lack of adequate mental heath treatment at the state and county level is creating an ever-growing unfunded mandate for local governments such as Olathe. In large part due to this gap, the City incurs significant cost in time and resources confronting this challenge. The City supports adequate federal funding to the appropriate levels of government as well as accountability for the use of those funds.

### **Housing and Community Development**

 The City has a long history of participation in CDBG, Section 8, Public Housing, and homeless programs that have a significant impact on our qualifying residents locally as well as those throughout the state. The majority of participants in the City's program are senior and/or disabled persons who cannot support themselves without assistance. The City partners with the federal government to maintain 130 housing units, and the City is not in a financial position to assume the costs for this federal program. **The City urges Congress to avoid elimination or disproportionate funding reduction for housing and community development programs**. The City supports responsible and reasonable funding levels of the CDBG program. With inflation and the increasing number of entitlement jurisdictions, CDBG set asides have resulted in smaller block grants.

- The City is opposed to federal government disproportionate funding reductions for the Section 8 Voucher Program administration fees, public housing operating funds, and capital improvement funding under public housing. Given previous funding reduction, inspection and certification requirements should be reduced for fixed income program participants.
- The City supports continued funding for the 49 authorized National Heritage Areas, including Freedom's Frontier. For more than thirty years, National Heritage Areas have developed unique private-public partnerships to protect, preserve and promote unique landscapes and American stories. This funding has been invaluable to sites in Kansas, including Olathe's Mahaffie Stagecoach Stop and Farm.
- The City supports the use of opportunity zones and/or other targeted opportunities to foster economic growth and job creation in local communities.
- The City supports federal efforts providing local governments additional tools
  to consider that could assist in addressing housing costs. The City
  recognizes housing costs cannot be addressed solely at the local, state or
  federal level or through the private sector. However, innovative partnerships
  and solutions can make a difference with the appropriate tools and flexibility.

#### **Environment**

- The City applauds our Congressional delegations for its assistance in addressing the recent EPA interpretation of the Clean Water Act regarding secondary treatment of influent. As originally proposed, local water and sewer utilities would be required to treat water that already meets or exceeds EPA guidelines, and the cost for Olathe will run in the millions of dollars. The City truly appreciates the delegations' careful monitoring of this issue.
- The City opposes any EPA mandates and/or actions impacting local governments that result in significant cost with little to no measurable return on the investment and/or true positive environmental impact.
- While the City supports efforts to ensure safe and clean drinking water for all, we have concerns about how those efforts might impact our customers. The

Revised Lead & Copper Rule 40 CFR 141, 40 CFR 142 has the potential to significantly impact costs of water for our customers, our schools and many of our lower income residents. Should changes move forward, the City would expect federal assistance to defray these costs.

- PFAS (Per- and polyfluoroalkyl substances) in drinking water mandatory testing is of concern. The City does periodically test for PFAS per the Unregulated Contaminant Monitoring Rule. Based on that testing, PFAS is not a treatment concern as problematic levels do not exist in our water supply. Additional mandatory testing will create significantly higher costs for the City and ultimately our customers but provide no value in terms of water quality and safety.
  - The City would support federal legislation limiting municipal water supplier civil liability with regards to PFAS litigation including CERCLA claims.
  - In order for governments at all levels to be sustainable, they must invest in the enhancement and upkeep of water and wastewater infrastructure. Doing otherwise will create an incredibly dangerous financial situation. To address a significant gap between public funding and capital needs to meet environmental standards, the City supports efforts to ensure the federal financial commitment to water and wastewater infrastructure. These funds are allocated to states to capitalize state administered grants and revolving loan programs.
  - As a municipality with an integrated solid waste management system with a strong interest in waste diversion through recycling, the City would support recycling market development for e-waste; however, the City opposes legislation to ban landfill disposal of e-waste as an additional unfunded mandate.
  - The City supports the practice of wet-weather blending as a sound, effective and reasonable method of managing peak effluent flows during extreme wet weathers. The City supports legislative efforts to ensure this practice of blending primary treated wastewater effluent with wastewater effluent that has received biological treatment, continues to be available to wastewater treatment utilities.
  - To address the source water protection challenges facing drinking water suppliers, the City opposes the elimination of programs that provide federal financial assistance to afford urban and urbanizing communities the resources to engage in source water protection efforts for drinking water supplies.
  - The City supports continuation of full funding of the Land and Water Conservation fund for state and local entities. The City is concerned that vast majority of this funding has been redirected to federal projects to the detriment of state and local governments.

#### **Telecommunications**

- The City supports the widespread deployment of high speed, or broadband information services in a manner that does not preempt existing local government authority to regulate cable television or telecommunications entities.
- The City opposes any efforts under E-911 that would preempt local zoning authority over the siting of wireless facilities.
- The City opposes efforts to undermine local taxpayer control of right-ofway and above ground infrastructure that includes small cell wireless deployment.

#### Other

- The City is being impacted by executive actions related to funding opportunities and will continue monitoring those impacts and advising the delegation. The city opposes funding reductions that will pass additional costs to local taxpayers
  - Institute of Museum and Library Services (IMLS) funding cuts could impact the City of Olathe. Olathe is unique in Johnson County in that the City owns and operates its library system which is funded by a dedicated mil rate. Currently, IMLS funding is responsible for a number of programs important to Olathe taxpayers including public data bases, learning tools, public information resources and ebook collections. In addition, the funding allows for collaborative partnerships with regional and national libraries to meet customers' needs. If these services continue without federal funding, the costs would be passed directly to local taxpayers.

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## **Upcoming Projects:**

Currently, the City anticipates pursuing assistance for the following upcoming projects.

- 167th and US 169 Improvement and Overpass This high growth corridor will see significant investment in both commercial and residential growth. As a result, the City will be exploring opportunities to address both traffic and railroad safety issues with an overpass at 167<sup>th</sup> and US 169 with BNSF railroad tracks. We anticipate exploring funding sources such as INFRA Grant as well as partnering with the State of Kansas.
- Widening K-10 from K-7 to Gateway/I-435/I-35 The K-10 Corridor is expected to see continued incredible growth and will be an economic engine for the state. While this project is being led by KDOT, the City will fully support funding request that could include a BUILD Grant or other funding opportunities once an effective plan is in place.
- Addressing Challenges of the western BNSF tracks The western BNSF tracks passing through downtown Olathe include one of the state's highest traffic at-grade rail crossing. The tracks see over 80 trains daily, and those trains create significant traffic delays and hinder economic development. While raising the rails similar to the east tracks may be one option, the City is actively exploring effective solutions to this challenge. The City anticipates exploring INFRA or other federal funding as we move forward.